Leveraging ARP Funding

Capital Planning and Supplemental Financing Options

October 27, 2021



Chief Project Officer



Project Consultant



www.caplink.org

American Rescue Plan (ARP) Funding



- \$6.1 Billion in H8E Funding Awarded to 1,377 Health Centers
- \$145 Million in L2C Funding Awarded to 104 LAL Centers
- \$954 Million in C8E Funding Awarded to 1,292 Health Centers
- Between 2011 and 2020, on-Balance Sheet property, plant, and equipment (PP&E) investments grew by an estimated 290%, totaling \$26.4 billion.
- By year-end 2025, FQHCs are projected to **need additional** PP&E investments totaling **\$17.5 billion**, enabling them to serve 38.5 million patients, bringing gross PP&E investments to \$43.8 billion.

https://www.caplink.org/images/Capital Investment Trends and Needs of FQHCs.pdf

Leveraging



 Lever - used to help move a heavy or firmly fixed load with one end when pressure is applied to the other

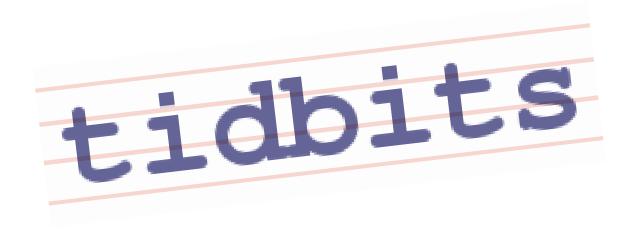
Leverage - use (something) to maximum advantage



Today's Tidbits



- Overview of Capital Planning
- Types of Financing Resources
- Financing Examples
- Preparing for What Might Be Next





- HRSA's recent funding should cover our current capital projects and costs
- HRSA's recent funding will help cover some of our current capital projects and costs
- I have significant capital projects and funding needs beyond HRSA's recent funding
- Other



Launched in 1995, Nonprofit HRSA National Training and Technical Assistance Partner Offices in CA, CO, FL, MA, and WV







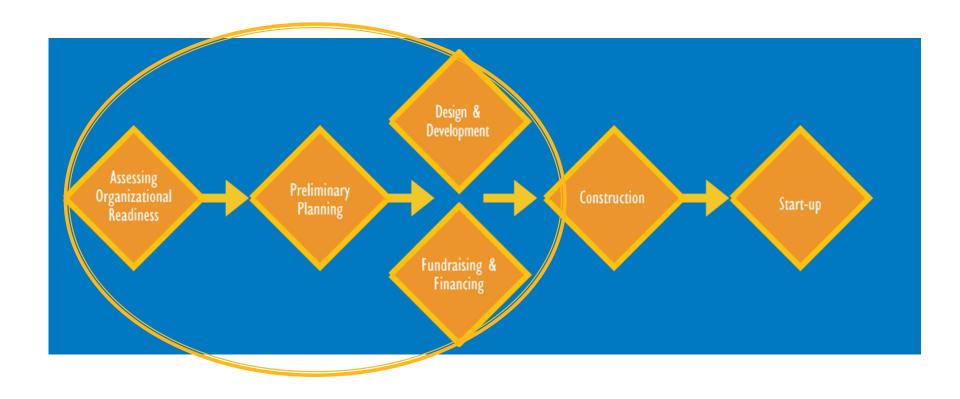
Assessing Risk "at the Edges"





Capital Planning: Method to the Madness...





Steps to a Successful Project



- Strategic Planning
- Financial Strength
- Operational & Clinical Excellence
- Assessing Market Opportunity
- Developing a Business Plan
- Identifying Financing Resources
- Project Planning Expertise



What to Build? How to Build?



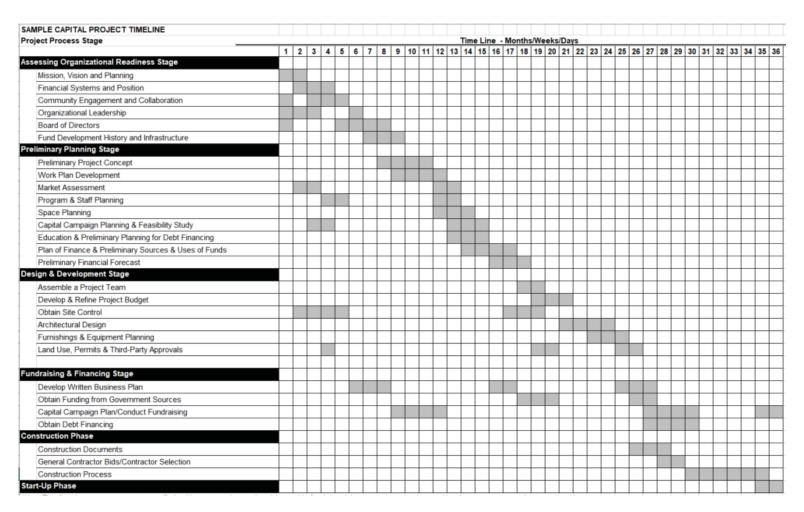
- Begin to Define Your Capital Needs and Projects
- Know Your Financial and Operational Health
- Determine Debt Capacity
- Identify Sources and Types of Financing
- Tools and Resources



When to Plan?







https://www.caplink.org/images/stories/Resources/publications/Pub.Work Plan Manual.pdf

Begin to Define Your Project(s)



RAND MENALLY

United States

- Patients
- Populations
- Services
- Geographical Area

Provider Capacity and Types

Area(s) of Excellence



https://www.caplink.org/market-assessment-process

Financial and Operational Health



	Metric	Why This Is Important
1	Operating Margin	Measuring stick of your business model; margins typically small but need to be positive
2	Bottom Line Margin	Is performance dependent upon large capital grants and/or other sources of non-operating revenue?
3	Personnel-Related Expense	Consumes 70-75% of budget; key driver of financial performance
4	Days Net Patient A/R	Financial management starts with collecting your money efficiently
5	Days Cash on Hand	Is there enough liquidity to keep operations running smoothly?
6	Physician Productivity (visits)	Productivity is the basis for revenue generation
7	Mid-Level Productivity (visits)	Productivity is the basis for revenue generation
8	Dental Provider Productivity (visits)	Productivity is the basis for revenue generation

https://www.caplink.org/component/tags/tag/pep

Financial and Operational Health

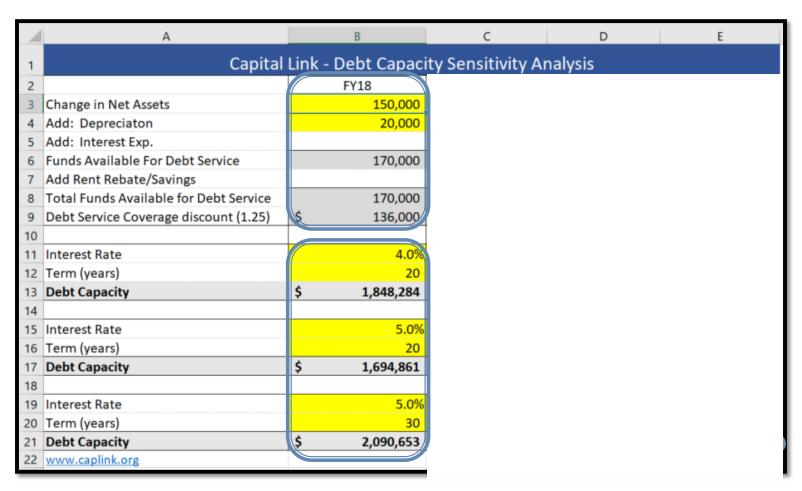


	Metric	Why This Is Important
9	Medical Provider Productivity (patients)	Becomes more important in transition to team-based care
10	Medical Team Productivity	Who are your teams? How do they perform?
11	Cost (Revenue) per Visit	How are your visit costs changing over time?
12	Cost (Revenue) per Patient	With the move to PCMH, how are patient costs changing?
13	Medical Support Staff Ratio	How strategic is the staffing the medical teams?
14	Non-Clinical Staff Ratio	Non-clinical employees are not revenue drivers
15	Visit/Patient Growth Rates	Are visits growing faster than patients? Is demand growing?

https://www.caplink.org/component/tags/tag/pep

Debt Capacity Sensitivity Analysis





https://www.caplink.org/debt-calculator

Operational and Clinical Assessments



- Operational and clinical assessments are necessary before expanding capacity
- Analyze productivity and patient utilization
- Clarify your operational model
- Evaluate your programs



https://www.caplink.org/advisory-services/operations-and-transition-planning

Physical Space Considerations



- Age and condition of current space?
- Existing space adequate and/or attractive?
- How is space configured? Healthcare, team-based, flexible?
- Does it represent your community?

Collaboration/funding requirements?



https://www.caplink.org/advisory-services/operations-and-transition-planning

Scenario Planning 101



Number of new patients Provider FTE productivity/Patients per FTE	Scenario 1 2,000 500
Additional provider FTE needed	4.0
Support staff per provider FTE	2.3
Total FTE needed	13.2
Estimated square footage per provider FTE	1,100
Total additional square footage needed	4,400
Cost per Square Foot?	\$180
Estimated Construction Cost	\$792,000
Hard Costs (construction, etc)	\$ 792,000
Soft Costs	\$ 170,000
Furniture, Fixtures, & Equipment (FF&E)	\$ 170,000
Total Facility Cost	\$1,132,000

Scenario Planning 201



	Scenario 1 Dental/FTE
Number of anticipated patients	1,314
Provider FTE productivity/	
Patients per FTE	876
Additional provider FTE needed	1.5
Support staff per provider FTE	2.1
Total FTE needed	4.7
Patient Utilization (Visits per Patient)	3.4
Anticipated Visits per Year	4,468
Reimbursement per Visit	\$170
Total Reimbursement	\$759,560
Direct Cost Per Service Visit	\$169
Total Cost	\$755,092
Net Patient Revenue Gain/(Loss)	\$4,468

Financial Feasibility and Sustainability



- Historical Performance (3 years audited)
- 5-8 Year Forecast
- Project Budget
- Sources and Uses
- Financing Structure



Identifying Funding Resources



- New Market Tax Credits (NMTC)
- Tax-Exempt Bonds
- US Department of Agriculture (USDA)
- HRSA Loan Guarantee Program (LGP)
- HRSA Capital Grants
- COVID-19 Relief







Identifying Funding Resources



- Foundations
- Bank Loan
- State/Local Funds
- Cash Reserves
- Lease vs Loan
- Grants/Gifts





HRSA Loan Guarantee Program (LGP)





https://www.caplink.org/advisory-services/financing-assistance/hrsa-loan-guarantee-program

HRSA Loan Guarantee

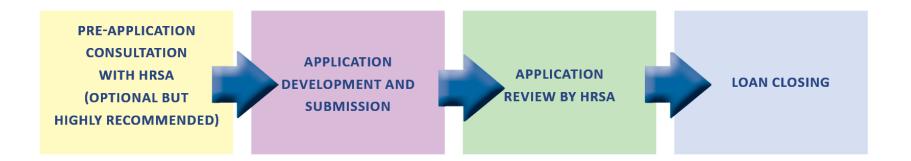


- Congress put \$20 million dollars into a subsidy for loan loss reserve for the HRSA LGP so now the HRSA LGP can guarantee up to about \$890 million of new loans.
- Program is only available for 330 funded health centers
- Federal guarantee on 80% of the principal amount of loans made by non-federal lenders for the construction, renovation and modernization of medical facilities owned and operated by Section 330 health centers
- May be a limit on percentage of principal used for refinancing
- Credit enhancement like the HRSA LGP can help a non-Federal lender to approve a loan application they may have otherwise not approved
- Has been combined with NMTC but can not combined with tax exempt bonds
- No minimum/maximum project budget NO HRSA FEES!
- HRSA has worked to streamline its administrative and documentation processes and is now accepting applications

http://www.caplink.org/advisory-services/financing-assistance/hrsa-loan-guarantee-program

HRSA LGP: Application Process







https://bphc.hrsa.gov/programopportunities/loan-guarantee-program

https://caplink.org/advisory-services/financing-assistance/hrsa-loan-guarantee-program

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New Markets Tax Credits



- Benefit from Private "Investment" that is NOT Repaid
- Provide ~18-22% of Total Project Cost
- Project Eligibility
- Community Development Entity (CDE)
- Application and Awards
- Timing



https://www.caplink.org/financing-assistance/new-markets-tax-credits

NMTC and FQHCs



- As of 2017, health centers have benefitted from \$3.6 billion in NMTC investments
 - Financed over 330 projects serving at least 6.7 million patients annually
- Health center capital projects are a highly desirable asset type for NMTC investors
 - Geography: CHCs are usually located in qualified low-income census tracts which are considered to be "severely distressed" due to higher poverty and/or lower median family incomes – rural census tracts are also desirable
 - Mission: CHCs provide multiple positive community benefits positive health outcomes, economic impacts, other related services
 - Compliance: CHCs seen as low-risk for violating NMTC regulations, e.g. non-qualified businesses or uses
 - Financial Stability: health centers are seen as stable and growing industry that can support long-term debt

NMTC Challenges



Finding a Community Development Entity (CDE)

Aligning your project timing with other funding

Complex structures

- Three tiers of financing, with multiple parties
- No two NMTC deals look exactly alike
- Takes longer to close than you (or anybody else) think

How Does Your Project Qualify?



- Basic Eligibility
 - Location and Budget
 - Severely Distressed (the bar that most projects need to reach)
 - Targeted Populations Rule (very difficult to qualify)



Poll #2 - Use of NMTC



- I am or anticipate using NMTC to financing my current capital projects
- I am considering using NMTC to finance my current capital projects
- I may consider using NMTC to finance my future capital projects
- Unsure of my project's NMTC eligibility, budget, etc.

Combining the Best Financing Sources



Considerations and Combinations Can Mean Significant

Financing Cost Differences Over Time



Example: \$10 Million Health Center Project





Example: \$10 Million Health Center Project



Conventional Bank Loan Only

- Interest rate is 6% with 15 year amortization
- Annual Debt Service (P&I) **\$810,103**

Conventional Bank Loan with NMTC

- NMTC "net benefit" approximately 25% of project budget
- \$2,500,000 subsidization from NMTC's Program
- Annual Debt Service \$791,971 During 1st 7 years; then \$759,471

Tax-Exempt Bonds with NMTC

- NMTC net benefit approximately 25% of project cost \$2,500,000
- Interest rate 4.0 % (fixed 10 years); 15 YR AMORT
- Annual Debt Service \$709,474 During 1st 7 years; then \$665,724

Foundation's PRI with NMTC

- NMTC subsidy approximately 25% of project budget: \$2,500,000
- PRI Loan for the balance \$7,500,000; Interest rate of 3.0%; 40 year term
- Annual Debt Service \$365,936 During 1st 7 years; then \$322,186



"Capital Stack"



Project 1, Rural

- \$0.4M Land Equity
- \$1.1M Cash/Predevelopment
- \$2.2M NMTC Equity
- \$4.2M Long Term Debt
- \$7.9M Financing

Project 2, Rural

- \$0.5M Foundation Grant
- \$0.8M In-kind
- \$2.1M USDA Loan
- \$3.4M Financing



Project 3, Rural

- \$2.0M Loan
- \$13.0M Loan (HRSA Guaranteed)
- \$5.8M NMTC Equity
- \$7.0M Cash/In-kind
- \$27.8M Financing

Project 4, Urban

- \$0.8M Cash
- \$1.2M Loan (HRSA Guaranteed)
- \$1.0M Loan
- \$1.1M HRSA Grant
- \$4.1M Financing

Unique Considerations



- Rural Health Innovations
- Flexible Service Sites
- Telehealth & Technology
- Collaborations with Support Services & Other Provider Types
- Energy Efficiency
- School-Based Service Sites
- Workforce Recruitment & Retention
- Health Equity



Poll #3 – Financing Considered



- NMTC
- Commercial Loan
- Tax-Exempt Bonds
- HRSA and Other Capital Grants
- Cash Reserves
- USDA
- Other

Indicate all that apply

Capital Link's DIY Resources



- Preparing for a Capital Project: Are You Ready?
 http://www.caplink.org/capital-planning-tools
- Debt Capacity & Revenue Modeling Tools
- Capital Planning & Financing Guides
- Strategic Planning & Benchmarking Toolkits
- Business Plan and Work Plan Manuals
- Cost of Care Trends & Snapshot Reports
- Case Studies and Project Highlights
- Learning Collaboratives





LGP Learning Collaborative



- Designed to assist health centers that anticipate conducting a capital project during the next one to three years and are considering the benefits of the HRSA Health Center Facility Loan Guarantee Program (LGP).
- Series of interactive learning sessions conducted between October and December 2021
- The deadline to apply was Thursday, October 21.
- https://www.caplink.org/images/stories/Services/Capital_Link_HRSA_LGP
 _Learning_Collaborative_Fall_2021_-_Application_-_Fillable.pdf

Celebrating the Effort





Contact Us



Jonathan Chapman

Chief Project Officer

(970) 833-8513

jchapman@caplink.org

Visit us online: www.caplink.org

Duncan McGillivray

Project Consultant & NMTC Coordinator

(786) 496-2004

dmcgillivray@caplink.org

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